

The DNS as national critical infrastructure in an era of geopolitical tensions

Michael Hausding, Competence Lead DNS & Domain Abuse
Version 1.2, October 28, 2025

About me and Switch



Michael Hausding, Competence Lead DNS & Domain Abuse

Resilience in a mad, mad world

22.4411 POSTULAT

Strategie Digitale Souveränität der Schweiz

Eingereicht von:**Z'GRAGGEN HEIDI**Die Mitte-Fraktion. Die Mitte. EVP.
Die Mitte**Einreichungsdatum:**

14.12.2022

Eingereicht im:

Ständerat

Stand der Beratungen:

Überwiesen an den Bundesrat

 ALLES ZUKLAPPEN EINGEREICHTER TEXT

Der Bundesrat wird beauftragt, Bericht zu erstatten, wie er "Digitale Souveränität" für die Schweiz definiert; wie er den Stand der digitalen Souveränität unseres Landes beurteilt; welche übergeordnete, umfassende Strategie zur Stärkung der staatspolitisch, wirtschaftlich und gesellschaftlich als von höchster Bedeutung einzuordnende digitale Souveränität unseres Landes er zu ergreifen gedenkt.

Der Bericht definiert gestützt auf diese übergeordnete Strategie allenfalls gesetzgeberischen Handlungsbedarf, Prioritäten, einen Zeitplan für die Umsetzung der notwendigen Massnahmen und macht Aussagen zur Bereitstellung der notwendigen Mittel, um die dringendsten und erfolgversprechendsten Projekte zur Stärkung/Erreichung der digitalen Souveränität rasch umzusetzen.

 GESCHÄFT DRUCKEN**WEITERFÜHRENDE
UNTERLAGEN**AMTLICHES BULLETININFORMATIONEN ZUM
VERFAHREN BEI POSTULATEN

Digital sovereignty

The ability of a state or entity to have authoritative control over its critical infrastructure, data, and communications, free from unauthorized foreign influence or exposure to vulnerabilities through data routing beyond jurisdictional boundaries.

Criminal Court: Microsoft's email block a wake-up call for digital sovereignty

Microsoft blocked the email account of Chief Prosecutor of the International Court of Justice after Trump's sanctions. Critics: "We urgently need alternatives."



The International Criminal Court in The Hague. (Image: ICC)

The DNS as Critical Infrastructure

Summary of the Amazon DynamoDB Service Disruption in the Northern Virginia (US-EAST-1) Region

We wanted to provide you with some additional information about the service disruption that occurred in the N. Virginia (us-east-1) Region on October 19 and 20, 2025. While the event started at 11:48 PM PDT on October 19 and ended at 2:20 PM PDT on October 20, there were three distinct periods of impact to customer applications. First, between 11:48 PM on October 19 and 2:40 AM on October 20, Amazon DynamoDB experienced increased API error rates in the N. Virginia (us-east-1) Region. Second, between 5:30 AM and 2:09 PM on October 20, Network Load Balancer (NLB) experienced increased connection errors for some load balancers in the N. Virginia (us-east-1) Region. This was caused by health check failures in the NLB fleet, which resulted in increased connection errors on some NLBs. Third, between 2:25 AM and 10:36 AM on October 20, new EC2 instance launches failed and, while instance launches began to succeed from 10:37 AM, some newly launched instances experienced connectivity issues which were resolved by 1:50 PM.

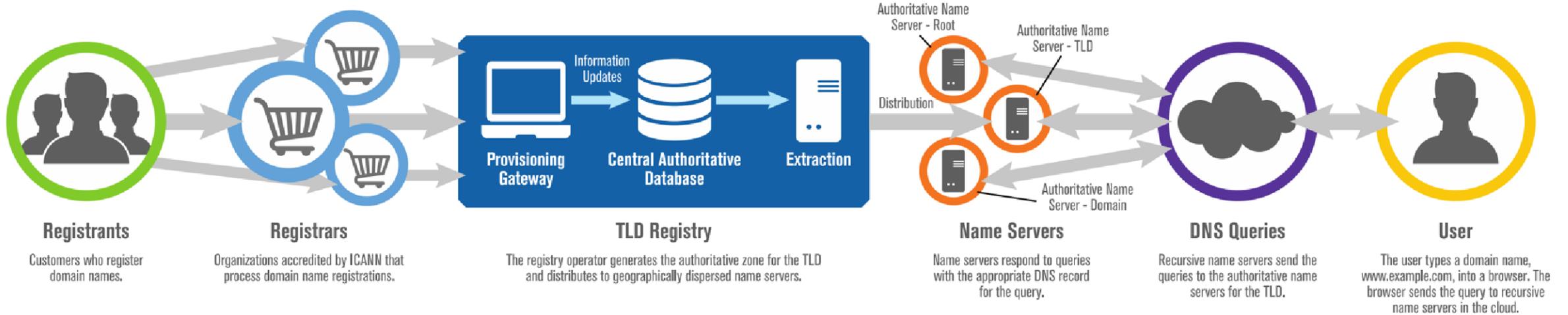
DynamoDB

Between 11:48 PM PDT on October 19 and 2:40 AM PDT on October 20, customers experienced increased Amazon DynamoDB API error rates in the N. Virginia (us-east-1) Region. During this period, customers and other AWS services with dependencies on DynamoDB were unable to establish new connections to the service. The incident was triggered by a latent defect within the service's automated **DNS** management system that caused endpoint resolution failures for DynamoDB.

Many of the largest AWS services rely extensively on **DNS** to provide seamless scale, fault isolation and recovery, low latency, and locality. Services like DynamoDB maintain hundreds of thousands of **DNS** records to operate a very large heterogeneous fleet of load balancers in each Region. Automation is crucial to ensuring that these **DNS** records are updated frequently to add additional capacity as it becomes available, to correctly handle hardware failures, and to efficiently distribute traffic to optimize customers' experience. This automation has been designed for resilience, allowing the service to recover from a wide variety of operational issues. In addition to providing a public regional endpoint, this automation maintains additional **DNS** endpoints for several dynamic DynamoDB variants including a FIPS compliant endpoint, an IPv6 endpoint, and account-specific endpoints. The root cause of this issue was a latent race condition in the DynamoDB **DNS** management system that resulted in an incorrect empty **DNS** record for the service's regional endpoint (**dynamodb.us-east-1.amazonaws.com**) that the automation failed to repair. To explain this event, we need to share some details about the DynamoDB **DNS** management architecture. The system is split across two independent components for availability reasons. The first component, the **DNS** Planner, monitors the health and capacity of the load balancers and periodically creates a new **DNS** plan for each of the service's endpoints consisting of a set of load balancers and weights. We produce a single regional **DNS** plan, as this greatly simplifies capacity management and failure mitigation when capacity is shared across multiple endpoints, as is the case with the recently launched IPv6 endpoint and the public regional endpoint. A second component, the **DNS** Enactor, which is designed to have minimal dependencies to allow for system recovery in any scenario, enacts **DNS** plans by applying the required changes in the Amazon Route53 service. For resiliency, the **DNS** Enactor operates redundantly and fully independently in three different Availability Zones (AZs). Each of these independent instances of the **DNS** Enactor looks for new plans and attempts to update Route53 by replacing the current plan with a new plan using a Route53 transaction, assuring that each endpoint is updated with a consistent plan even when multiple **DNS** Enactors attempt to update it concurrently. The race condition involves an unlikely interaction between two of the **DNS** Enactors. Under normal operations, a **DNS** Enactor picks up the latest plan and begins working through the service endpoints to apply this plan. This process typically completes rapidly and does an effective job of keeping **DNS** state freshly updated. Before it begins to apply a new plan, the **DNS** Enactor makes a one-time check that its plan is newer than the previously applied plan. As the **DNS** Enactor makes its way through the list of endpoints, it is possible to encounter delays as it attempts a transaction and is blocked by another **DNS** Enactor updating the same endpoint. In these cases, the **DNS** Enactor will retry each endpoint until the plan is successfully applied to all endpoints. Right before this event started, one **DNS** Enactor experienced unusually high delays needing to retry its update on several of the **DNS** endpoints. As it was slowly working through the endpoints, several other things were also happening. First, the **DNS** Planner continued to run and produced many newer generations of plans. Second, one of the other **DNS** Enactors then began applying one of the newer plans and rapidly progressed through all of the endpoints. The timing of these events

DNS a global resource for the Internet

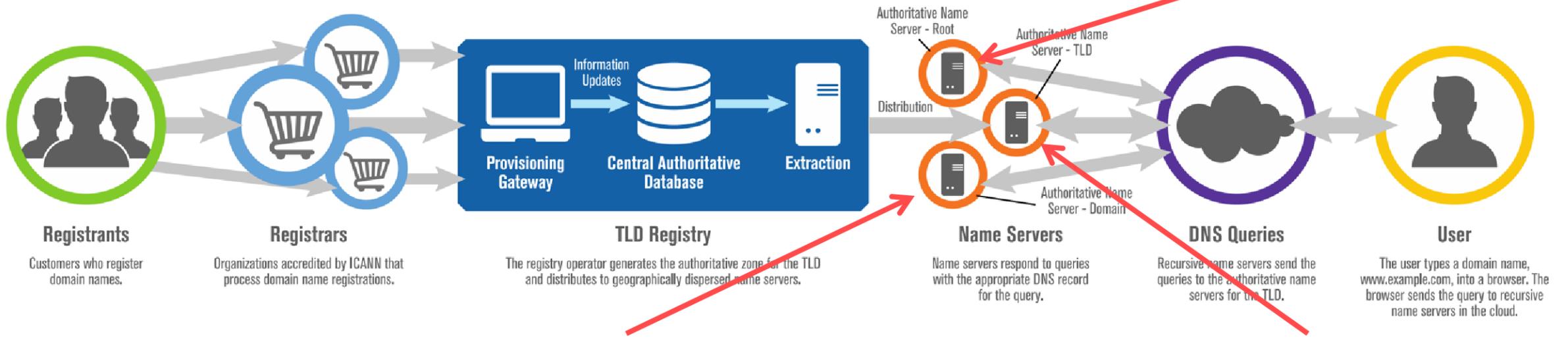
The Relationship of Registries with the DNS Ecosystem



DNS a global resource for the Internet

e,d,k,j root servers in Switzerland

The Relationship of Registries with the DNS Ecosystem

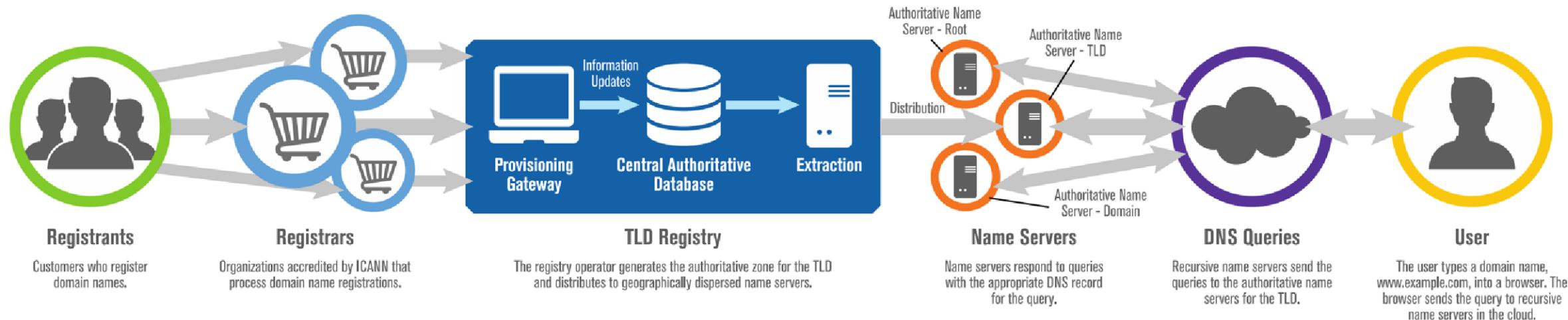


Authoritative name server for domain often run by the registrar, hoster or Cloudprovider

TLD name servers run by registry

swisscyberstorm.com

The Relationship of Registries with the DNS Ecosystem



Cyberstorm

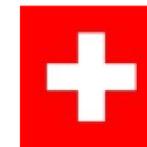
Swizzonic
Combelle-Group

.com (Verisign)

nine

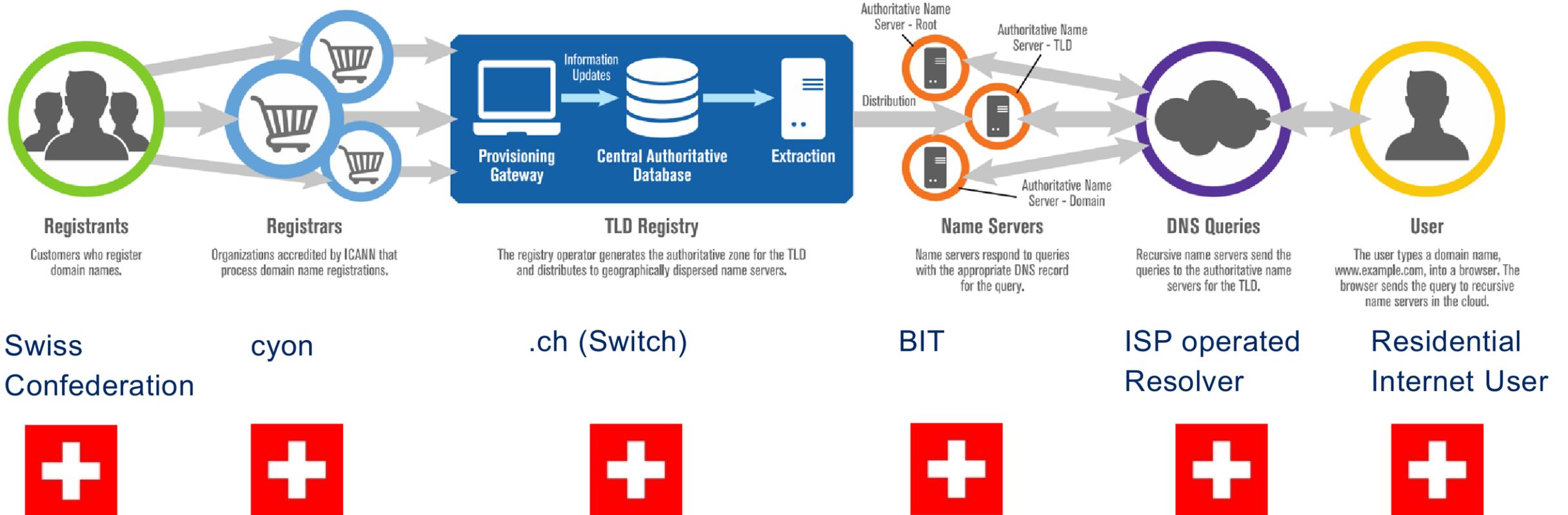
Swisscom

Cyberstorm
attendant



admin.ch

The Relationship of Registries with the DNS Ecosystem





Domain Name System

- ✓ DNS Zone ■
- ✓ DNS Records ■
- ✗ DNSSEC ■
- ✓ CAA ■

Email

- ✓ Mail servers ■

SECURE TRANSPORT (SMTP)

- ✓ TLS ■
- ✓ Certificates ■
- ✗ MTA-STS ■
- ✗ TLS-RPT ■
- ✗ DANE ■

AUTHENTICATION AND POLICY

- ✓ SPF ■
- ✓ DMARC ■

WWW

PROTOCOLS

- ✓ HTTP (80) ■
- ✓ HTTPS (443) ■

% dig ns admin.ch

;; ANSWER SECTION:

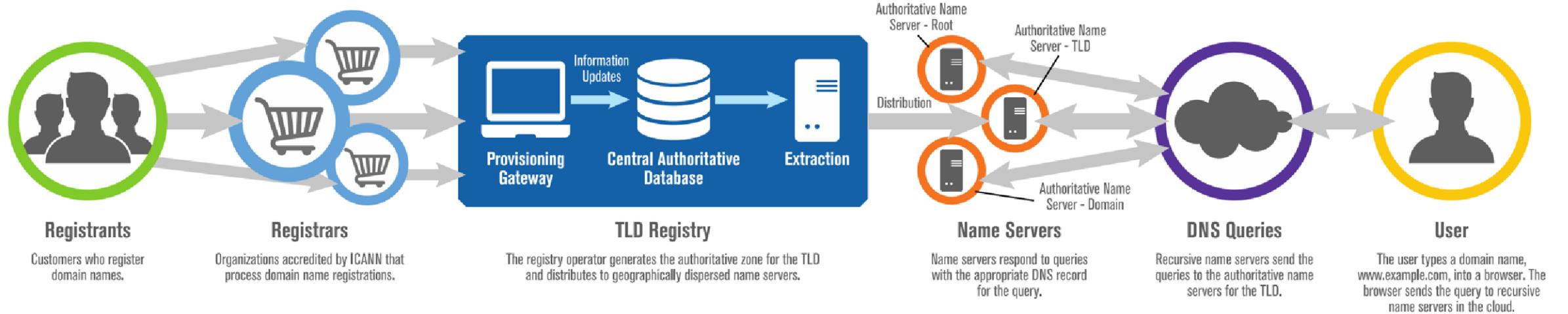
```
admin.ch. 2353 IN NS ins3.admin.ch.  
admin.ch. 2353 IN NS ins4.admin.ch.  
admin.ch. 2353 IN NS ins5.admin.ch.  
admin.ch. 2353 IN NS ins2.admin.ch.  
admin.ch. 2353 IN NS ins1.admin.ch.
```

;; ADDITIONAL SECTION:

```
ins3.admin.ch. 2353 IN AAAA 2a00:c38:2:28:0:ffff:d467:4855  
ins1.admin.ch. 902 IN A 162.23.22.32  
ins2.admin.ch. 902 IN A 162.23.23.32  
ins3.admin.ch. 902 IN A 212.103.72.85  
ins4.admin.ch. 2353 IN A 162.23.22.34  
ins5.admin.ch. 2353 IN A 162.23.23.34
```

Nestlé (nestle.ch)

The Relationship of Registries with the DNS Ecosystem



Cyberstorm

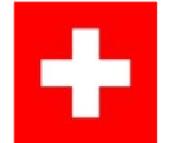
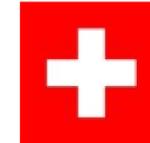
Com laude

.ch (Switch)

neustar

Swisscom

Cyberstorm
attendant



% dig nestle.ch ns

:: ANSWER SECTION:

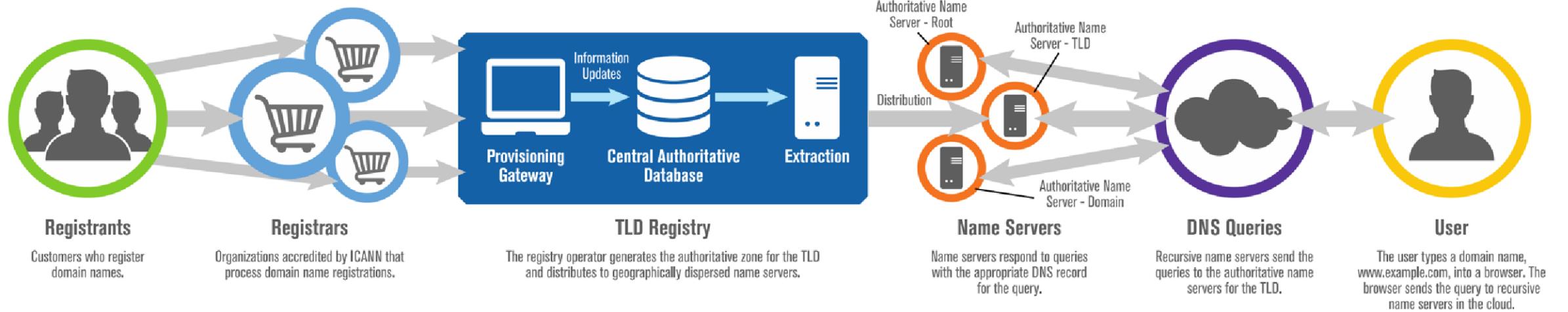
nestle.ch. 3409 IN NS eurdns1.nestle.com.
nestle.ch. 3409 IN NS amsdns1.nestle.com.
nestle.ch. 3409 IN NS aoadns1.nestle.com.
nestle.ch. 3409 IN NS ctrdns1.nestle.com.

:: ADDITIONAL SECTION:

amsdns1.nestle.com. 58828 IN AAAA 2001:502:f3ff::29a
aoadns1.nestle.com. 58828 IN AAAA 2610:a1:1015::29a
ctrdns1.nestle.com. 58828 IN AAAA 2610:a1:1014::29a
eurdns1.nestle.com. 58828 IN AAAA 2001:502:4612::29a
amsdns1.nestle.com. 58828 IN A 204.74.66.154
aoadns1.nestle.com. 58828 IN A 204.74.67.154
ctrdns1.nestle.com. 58828 IN A 204.74.110.154
eurdns1.nestle.com. 58828 IN A 204.74.111.154

Nestlé (nestle.ch)

The Relationship of Registries with the DNS Ecosystem



Cyberstorm

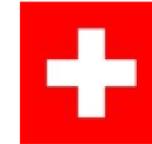
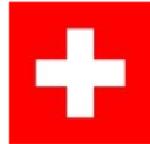
Com laude

.ch (Switch)

neustar
Verisign

Swisscom

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Geopolitical Considerations

Geopolitical Dependencies

Can geopolitical tensions force IANA (ICANN) to remove a TLD from the root zone file?

2 March 2022

Mykhailo Fedorov
Deputy Prime Minister, Minister of Digital Transformation
Ukraine

Dear Deputy Prime Minister,

I am writing in response to your letter received 28 February 2022. First, let me express my personal concern for the well-being of your citizens in the midst of this conflict. ICANN and its global community are aware of and concerned about the terrible toll being exacted against your country.

You have asked that ICANN target Russia's access to the Internet by revoking specific country-code top-level domains operated from within Russia, arranging the revocation of SSL certificates issued within those domains, and shutting down a subset of root servers located in Russia.

Announcements

Changes to ResellerClub's Countries of Operation

BY SHRIDHAR LUTHRIA - NOVEMBER 10, 2013 - 2 MIN READ

At the end of **October 2013**, **ResellerClub** became a US based entity and this move resulted in a change in the legal jurisdiction applicable to us. As a result of this change, we are no longer able to support partners and clients from Cuba, Iran, North Korea, Sudan and Syria. These include Resellers, Sub Resellers and Customers. If any of the following actions are performed by users from OFAC Countries, the respective domain/hosting package will be suspended. Funds that are received from customers in OFAC Countries will not be refunded as per US Regulations.

1. Domain Registration
2. Domain Transfers
3. Purchase of Hosting Packages
4. Transfer or migration of Hosting Services from another provider

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SUBMIT



Sovereignty and Resilience for the DNS in Switzerland

Ordinance on Internet Domains: for .ch, .swiss, .zurich....

General information	
This text is in force	
Abbreviation	OID
Decision	November 5, 2014
In force	January 1, 2015
Source	AS 2014 4179
Publication language	DE FR IT EN

Tools	
Language comparison	
Version comparison	

All versions of this law	
01.01.2024	HTML XML PDF DOC
01.09.2023	HTML XML PDF DOC
01.01.2021	HTML XML PDF DOC
01.11.2017	PDF
01.01.2015	PDF

784.104.2

English is not an official language of the Swiss Confederation. This translation is provided for information purposes only and has no legal force.

Ordinance on Internet Domains

(OID)

of 5 November 2014 (Status as of 1 January 2024)

The Swiss Federal Council,

based on Articles 13a paragraph 3, 28 paragraphs 2, 3, 4 and 6, 28e, 48a paragraph 2, 59 paragraph 3, 62 and 64 paragraph 2, of the Telecommunications Act of 30 April 1997¹ (TCA),²

ordains:

¹ SR 784.10

² Amended by No I of the O of 18 Nov. 2020, in force since 1 Jan. 2021 (AS 2020 6251).

- Chapter 1 General Provisions

- Art. 1 Aim

¹ The aim of this Ordinance is to ensure that private individuals, businesses and public bodies in Switzerland are offered a sufficient, reasonably priced, high quality range of internet domain names that fulfils their requirements.

² It must in particular:

- ensure the efficient, transparent and judicious use of the top-level domains that Switzerland is responsible for managing;
- preserve the security and availability of the infrastructure and the services necessary for the operation of the domain name system (DNS);
- ensure that Swiss law and the interests of Switzerland are respected during the management and use of the top-level domains that have an effect in Switzerland.

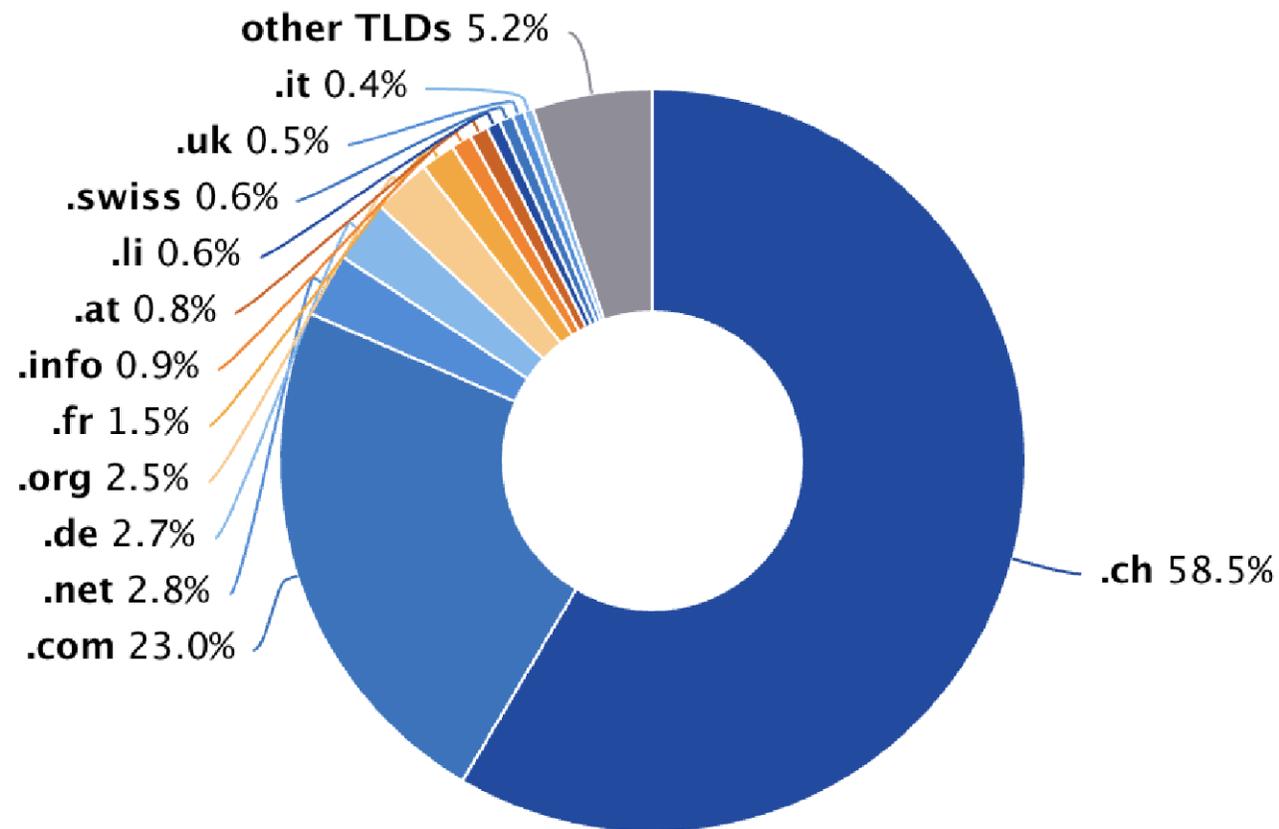
- Art. 2 Scope

¹ This Ordinance governs:

- the country code Top-Level Domain [ccTLD]) “.ch” and its transpositions in other alphabets or graphic systems;
- the generic Top-Level Domain [gTLD]) “.swiss”;
- the generic Top-Level Domains the management of which has been entrusted to Swiss public bodies other than the Confederation.

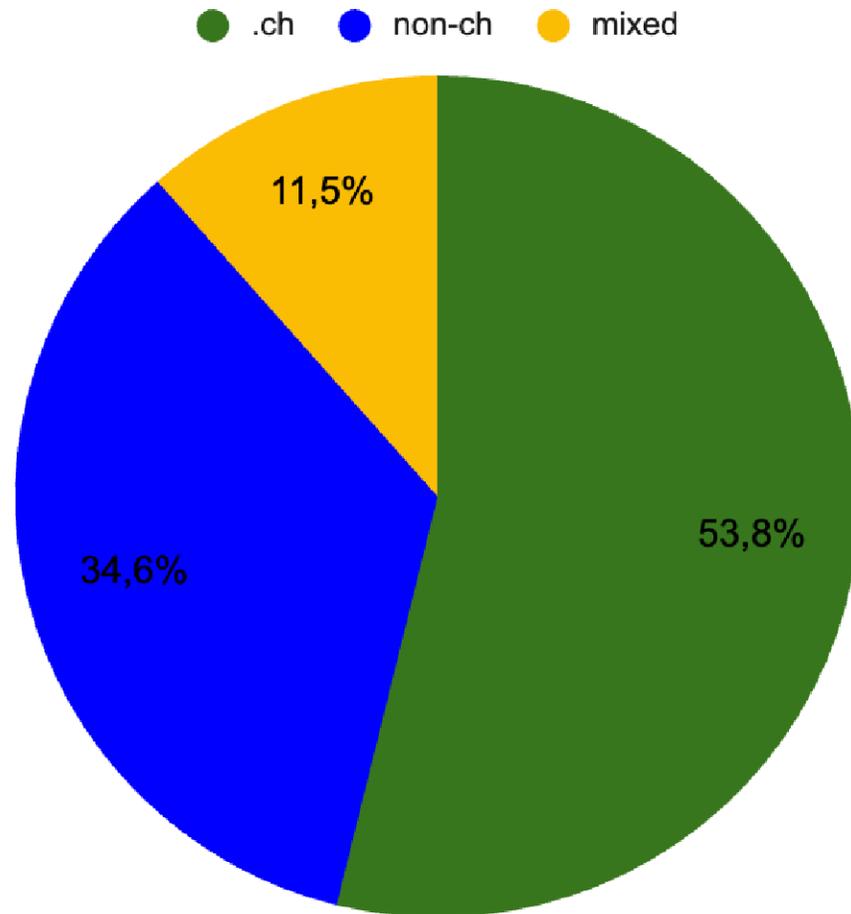
Market share of TLDs for Swiss Domain Holders

Market share of various TLDs among Swiss holders
July 2025



Source: centr.org

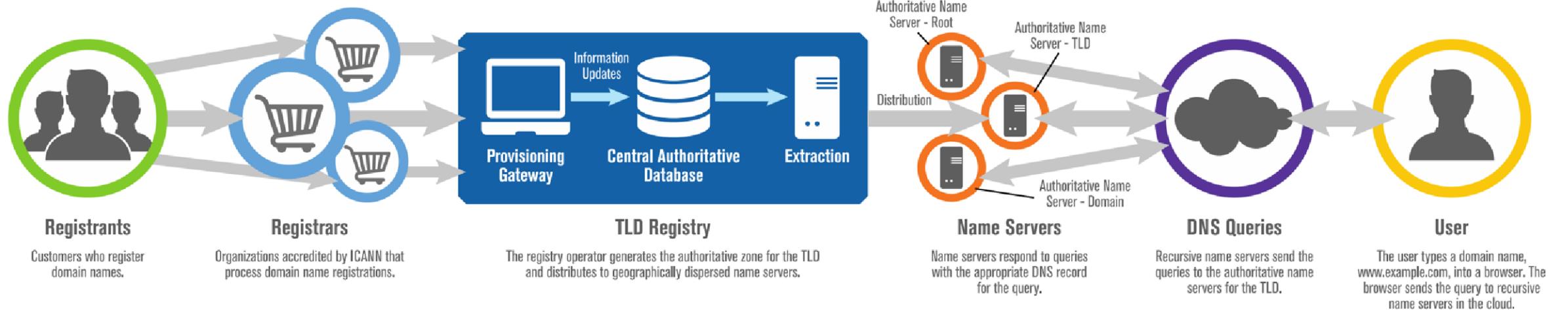
Cantons NS domains



ag.ch	xdnsXX.ag.ch
ai.ch	lp-plus.net
	ns3-03.azure-dns.org. ns4-03.azure-dns.info. ns1-03.azure-dns.com.
ar.ch	ns2-03.azure-dns.net.
be.ch	nsx.be.ch
bl.ch	nsa2.nts.ch.
bs.ch	ns1.bs.ch
fr.ch	pfrns01.fr.ch
ge.ch	nsc11.infomaniak.com, switch.ch
gl.ch	nsx.gl.ch
gr.ch	nsx.gr.ch
ju.ch	nsx.jura.ch.
lu.ch	ns1.sunrise.ch ns1.lu.ch
ne.ch	dns1.ne.ch, switch.ch
nw.ch	ns1.hoonix.com
ow.ch	ns1.hoonix.com
sg.ch	ns1.abxsec.com
sh.ch	dns1.ksd.ch, ns2.cablecom.net
so.ch	ns1.so.ch
sz.ch	ns-822.awsdns-38.net.
tg.ch	scsnms.switch.ch. ns1.ip-plus.net
ti.ch	ns1-01.ti.ch.
	cns1.cloudpit.de, cns2.cloudpit.com, cns3.cloudpit.io
vd.ch	dnsx.vd.ch
vs.ch	nsx.vs.ch.
zg.ch	a.zg-ns.ch, a.zg-ns.net.
zh.ch	dnsx.swisscom.com

Appenzell Ausserrhoden (ar.ch)

The Relationship of Registries with the DNS Ecosystem



Appenzell
Ausserrhoden

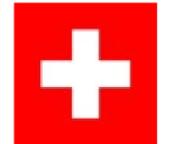
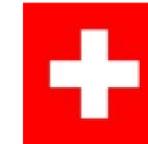
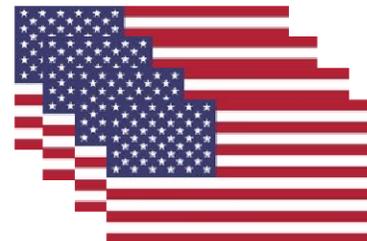
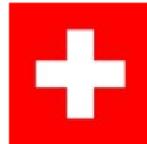
Swizzonic
Combelle-Group

.ch (Switch)

Microsoft
Verisign
PIR
Identity digital

Swisscom

Cyberstorm
attendant



NS Dependence and DNSSEC

```
% dig ar.ch ns
```

```
;ar.ch. IN NS
```

```
;; ANSWER SECTION:
```

```
ar.ch. 273 IN NS ns3-03.azure-dns.org.  
ar.ch. 273 IN NS ns4-03.azure-dns.info.  
ar.ch. 273 IN NS ns1-03.azure-dns.com.  
ar.ch. 273 IN NS ns2-03.azure-dns.net.
```

Multiple NS TLDs increase the attack surface
DNSSEC is a way to protect from DNS spoofing attacks



ar.ch

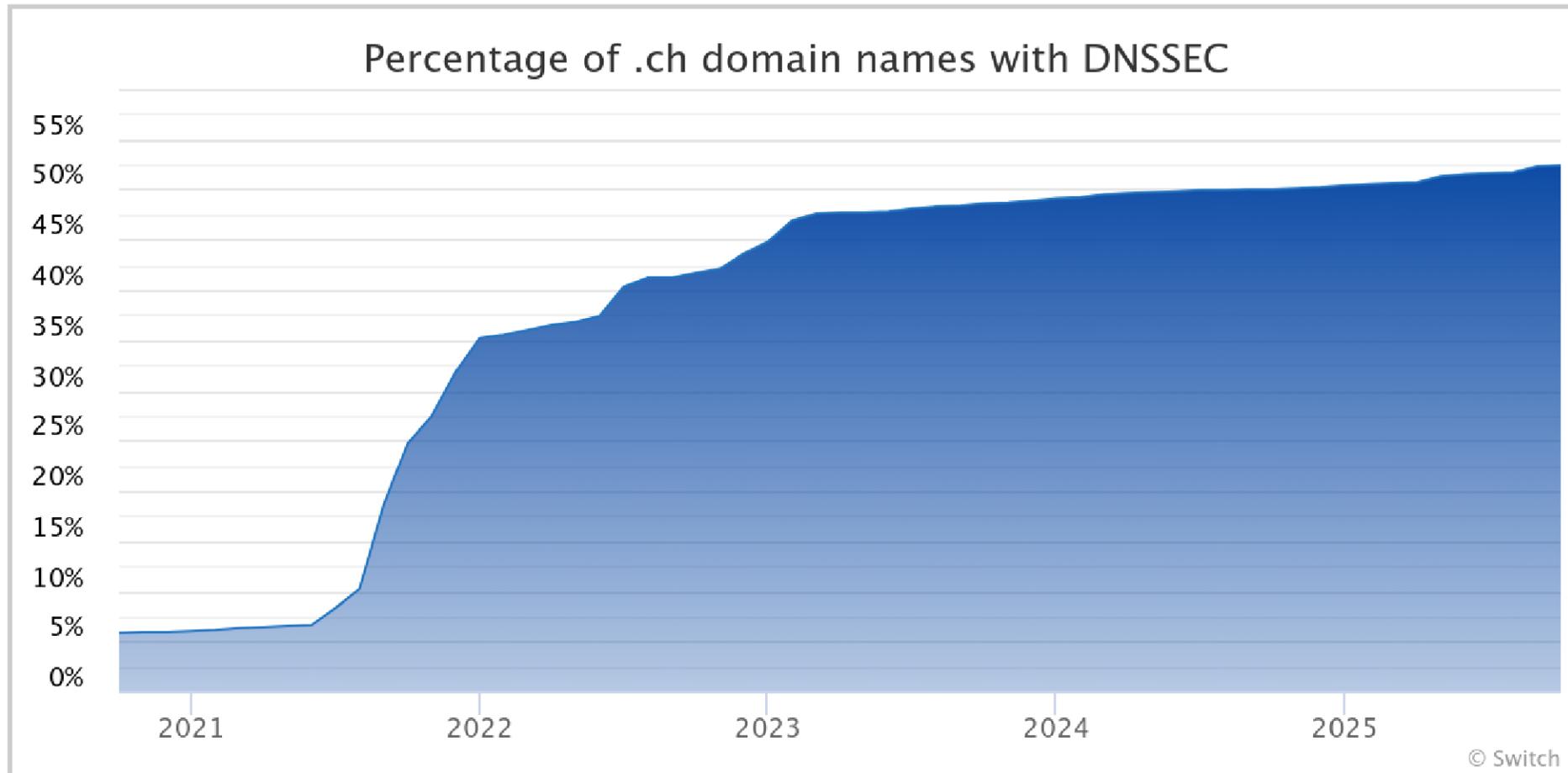
23 Oct 2025 11:13 UTC 

 Tweet

Domain Name System

- ✓ DNS Zone 
- ✓ DNS Records 
- ✓ DNSSEC 
- ✓ CAA 

52.4% of all .ch domains are signed with DNSSEC (Oct. 1)



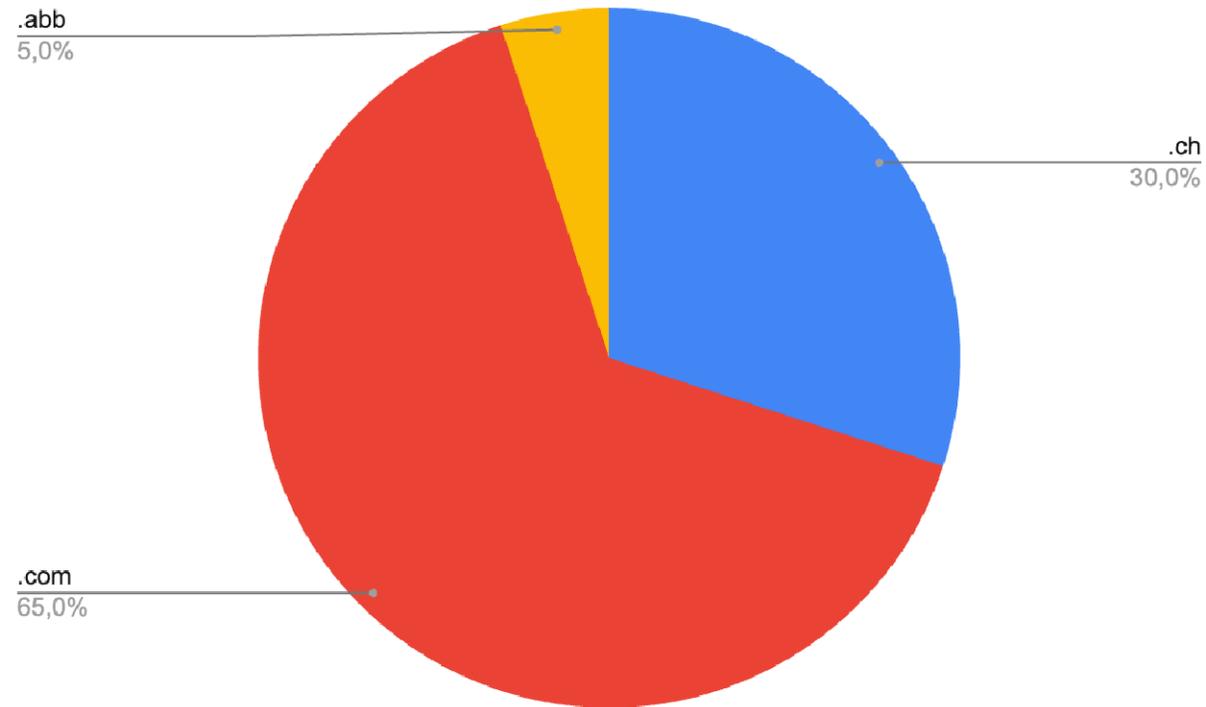
Industrial Dependencies

Authoritative DNS Service global market share

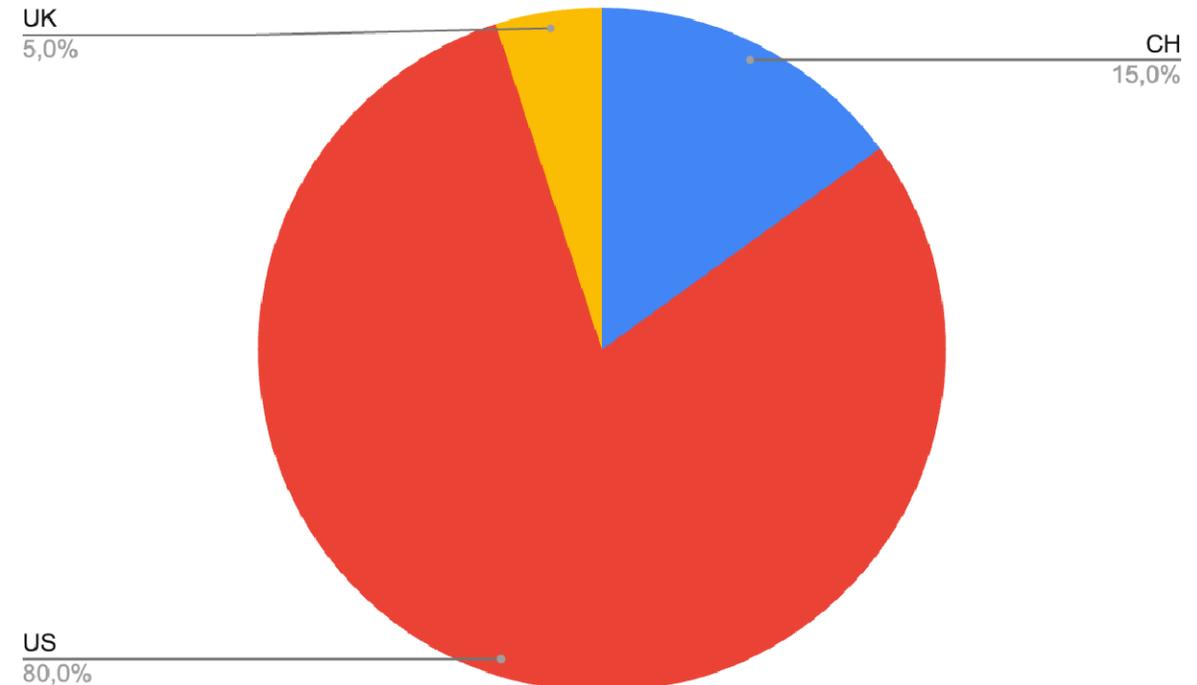
Rank	AS	Auth Srv Query Share	Cumulative	Name
1	AS16509	35.7%	35.7%	Amazon-O2, US
2	AS13335	9.3%	45.0%	Cloudflare, US
3	AS15169	8.3%	33.3%	Google, US
4	AS21342	4.0%	57.3%	Akamai, US
5	AS8068	3.9%	61.2%	Microsoft, US
6	AS397239	3.7%	64.9%	UltraDNS (Neustar), US
7	AS714	3.4%	68.3%	Apple, US
8	AS31898	3.1%	71.4%	Oracle, US
9	*	2.5%	73.9%	NXDOMAIN (Root Servers)
10	AS62597	2.5%	76.4%	NSone, US

Use of TLD & DNS Services by the 20 SMI Companies

TLD used



Authoritative Nameserver Operator



DNS Software



Why use BIND 9?

BIND 9 has evolved to be a very flexible, full-featured DNS system. Whatever your application is, BIND 9 probably has the required features. As the first, oldest, and most commonly deployed solution, there are more network engineers who are already familiar with BIND 9 than with any other system.

BIND 9 is transparent [open source](#), licensed under the [MPL 2.0 license](#). Users are free to add functionality to BIND 9 and contribute back to the community through our open [Gitlab](#).

If you want source code, download a current version from the [ISC website](#) or our [FTP site](#). Or, install our updated ISC packages for [Ubuntu](#), [CentOS/Fedora](#), and the standard [Debian package](#). If you prefer Docker, get our [official Docker image](#).

Help is available via our [community mailing list](#), or you may purchase a [support subscription](#) for expert, confidential, 24x7 support from the ISC team.

Meet DNSdist. The PowerDNS All-rounder.



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- + Caching
- + Encryption
- + Advanced Protection
- + CPE Security

Discover how it can benefit you in our free DNSdist guide.

[Download booklet](#)



NSD

Fast and robust authoritative DNS nameserver

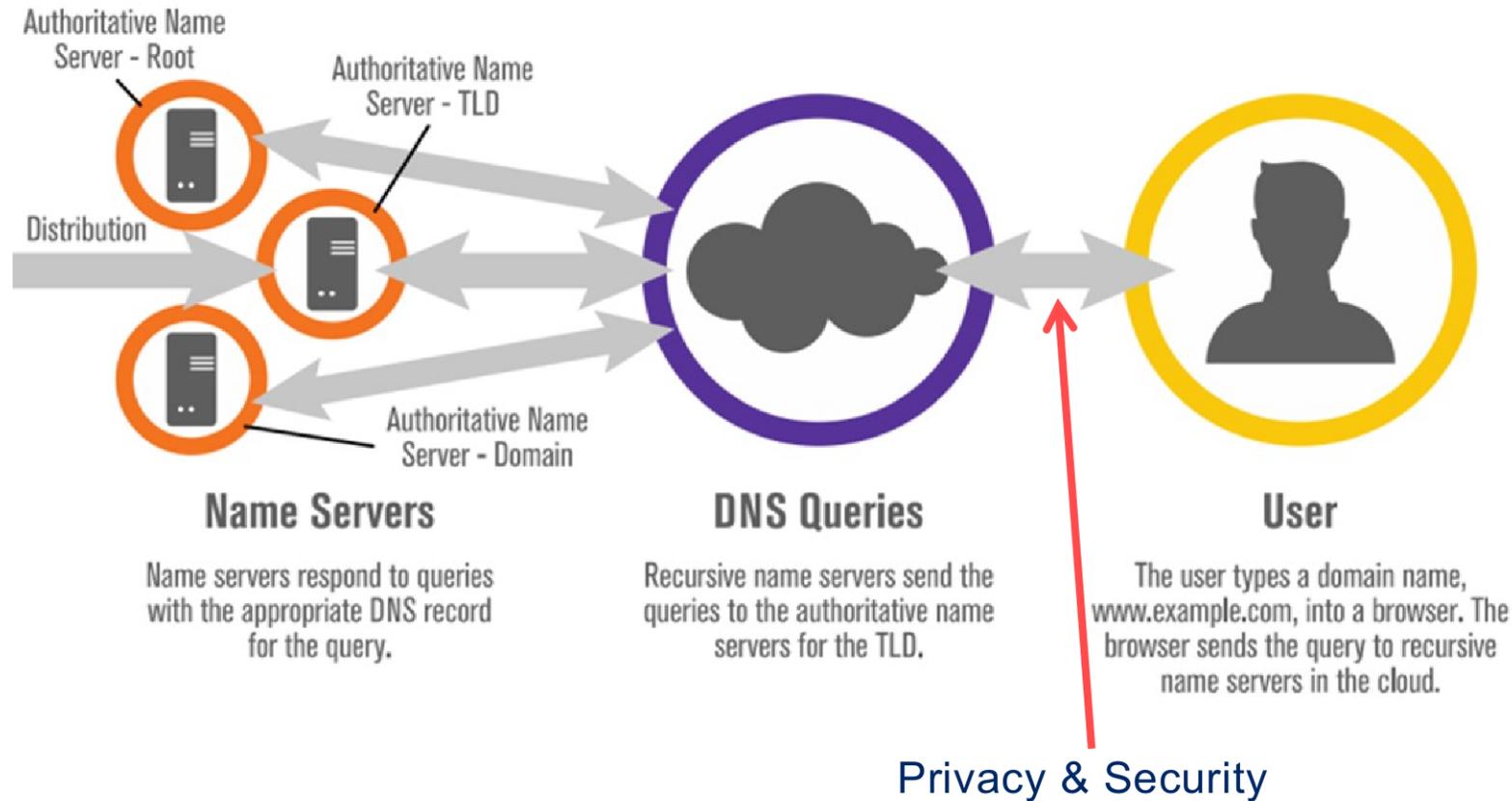


Unbound

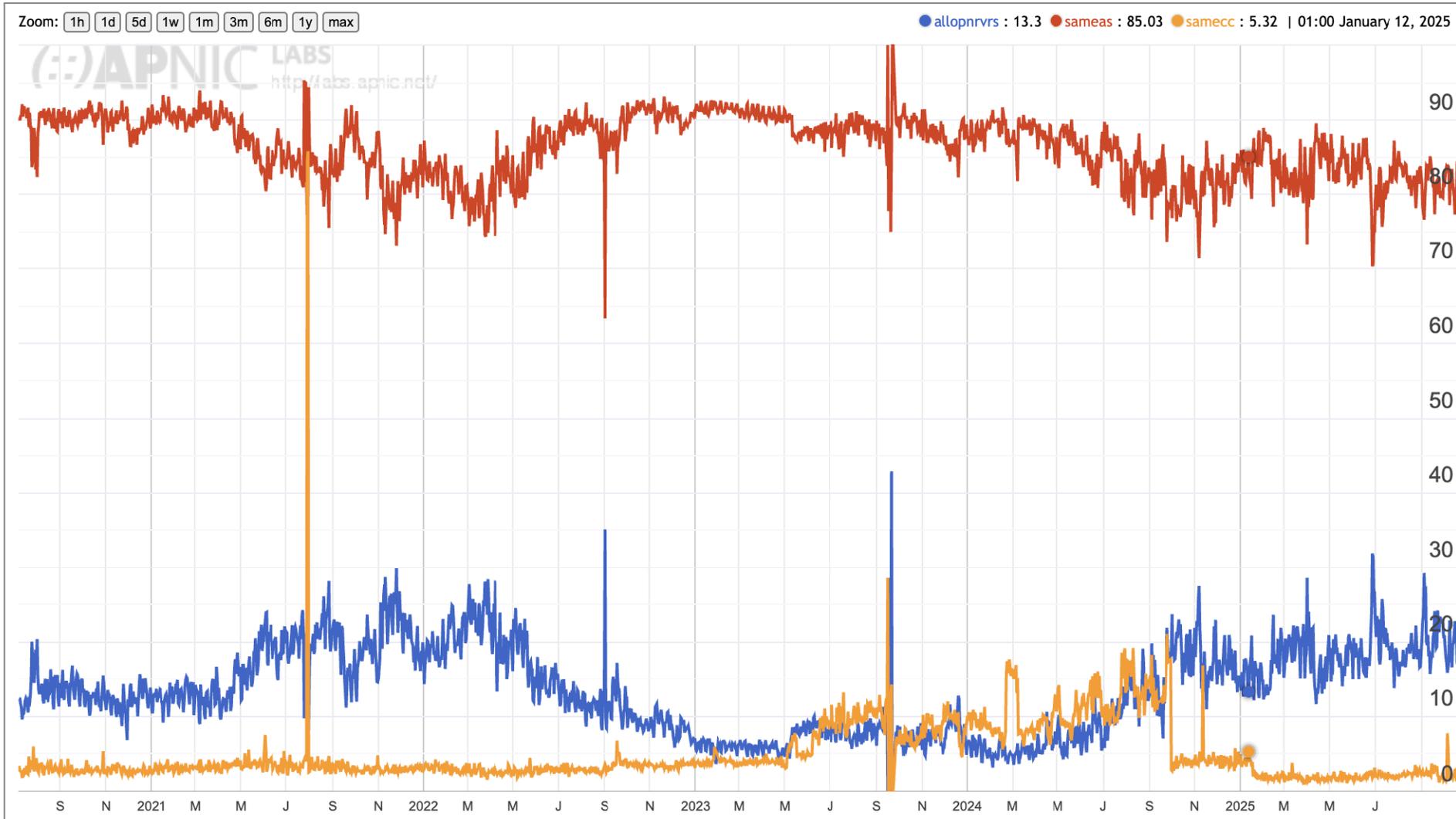
Lean and versatile recursive DNS resolver

Recursive DNS in Switzerland

Recursive resolvers see all activities of the Internet users



Where are the DNS Resolvers used in Switzerland?



STOP!

[\[informations en français\]](#) [\[informazione in italiano\]](#)

Die von Ihnen aufgerufenen Internetseite enthält Geldspielangebote, die in der Schweiz nicht bewilligt sind. Es besteht keine Gewähr für eine sichere, transparente und sozialverträgliche Spielabwicklung. Der Zugang ist gemäss Art. 86 ff. des Bundesgesetzes über Geldspiele gesperrt.

Die folgenden Angebote sind von der Eidgenössischen Spielbankenkommission und von der interkantonalen Lotterie- und Wettkommission bewilligt. Die Erträge dieser Anbieter kommen ganz oder grösstenteils der Allgemeinheit (AHV, Kultur und Sport) zugute.

Bewilligte Angebote:

Lotterien und Sportwetten:

www.swisslos.ch

www.loro.ch

Spielbanken:

Es wurden Stand heute noch keine Spielbewilligungen erteilt.

Weitere Auskünfte erhalten Sie auf den Internetseiten der beiden Aufsichtsbehörden:



Schweizerische Eidgenossenschaft
Confédération suisse
Confederazione Svizzera
Confederaziun svizra

Eidgenössische Spielbankenkommission ESBK

www.esbk.admin.ch

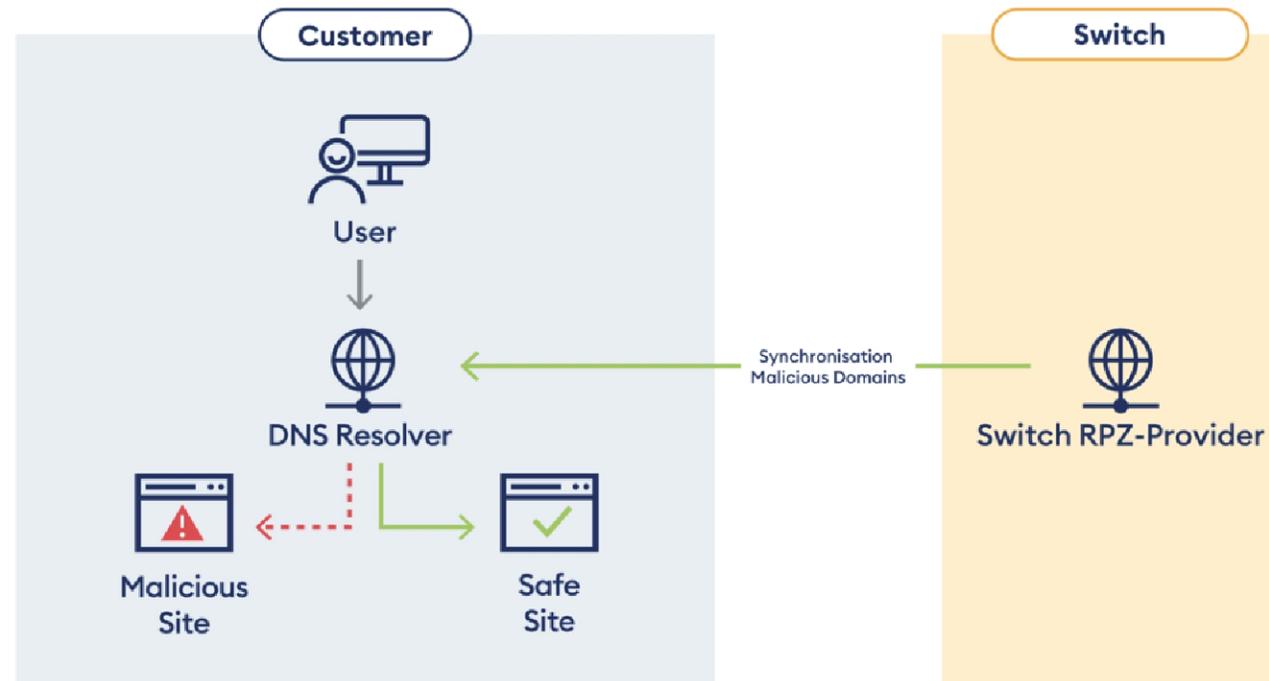


Lotterie- und Wettkommission
Commission des loteries et paris
Commissione delle lotterie e della scommesse
Swiss Lottery and Betting Board

www.comlot.ch

Protective DNS Resolvers – DNS Firewall

More security with the Switch DNS Firewall



IPv4
9.9.9.9

149.112.112.112

IPv6
2620:fe::fe

2620:fe::9

[More options ▶](#)

An open DNS recursive service for free security and high privacy

Quad9 is a free service that replaces your default ISP or enterprise Domain Name Server (DNS) configuration. When your computer performs any Internet transaction that uses the DNS (and most transactions do), Quad9 blocks lookups of malicious host names from an up-to-the-minute list of threats. This blocking action protects your computer, mobile device, or IoT systems against a wide range of threats such as malware, phishing, spyware, and botnets, and it can improve performance in addition to guaranteeing privacy. The Quad9 DNS service is operated by the Swiss-based Quad9 Foundation, whose mission is to provide a safer and more robust Internet for everyone.

[Watch our short videos on how to set up Quad9 - Windows / MacOS ▶](#)

670M+

Average Daily Blocks

230+Resolver Clusters in
over 110 countries**25+**Threat Intelligence
Providers

Switch